

Message Text

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NSC-05 OES-07 OMB-01 SS-15 HEW-04 DODE-00 L-03

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E.O. 11652 N/A

TAGS: SNAR, UN, AF, PK, NP, BM, TH, LA, VM

SUBJECT: UNFDAC INTERNAL THINKING ON RELATIONSHIP WITH UNDP

1. INTRODUCTION: UN FUND FOR DRUG ABUSE CONTROL HAS REACHED POINT IN ITS DEVELOPMENT WHERE IT MUST MOVE FROM PILOT PROJECT ACTIVITIES TO BROAD APPLICATION OF WHAT IT HAS LEARNED FROM PILOT PROJECTS (THAILAND), AND WHERE ITS FUND SOLICITATION EFFORTS ARE PLACING MAJOR EMPHASIS UPON OPIUM POPPY REPLACEMENT AS AN ASPECT OF INTEGRATED RURAL DEVELOPMENT. BOTH ELEMENTS REQUIRE ESTABLISHMENT OF CLOSER RELATIONS WITH INTERNATIONAL DEVELOPMENT AND FINANCING AGENCIES TO GAIN THEIR SUPPORT AND TO AVOID UNNECESSARY FRICTION.

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2. EXECUTIVE DIRECTOR DE BEUS HAS DECIDED TO COMMENCE THE PROCESS OF IMPROVING RELATIONS BY FIRST APPROACHING UNDP. HE HAS HELD DISCUSSIONS DURING PAST MONTH WITH MR. ANDREW JOSEPH, REGIONAL DIRECTOR OF UNDP FOR SE ASIA, AN AREA ENCOMPASSING GOLDEN TRIANGLE, AFGHANISTAN AND PAKISTAN, WHOM HE REPORTS TO BE VERY FAVORABLE TO IDEA. HE HAS ALSO DISCUSSED TOPIC WITH MR. BRADFORD MORSE,

ADMINISTRATOR OF UNDP WHOM HE SAID RESPONDED AFFIRMATIVELY.
THE LINES OF APPROACH MR. DE BEUS IS TAKING IN
THESE DISCUSSIONS ARE INCLUDED IN THE FOLLOWING
INTERNAL UNFDAC TALKING PAPER, WHICH IS TRANSMITTED
FOR INFORMATION AND ANY COMMENTS DEPARTMENT OR ADDRESSEE
POSTS MIGHT WISH TO PROVIDE. MISSION COMMENTS FOLLOW BELOW.

3. TEXT OF PAPER

QUOTE

CLOSER CO-OPERATION BETWEEN UNDP AND UNFDAC AND OTHER UN
ORGANIZATIONS

DRAFT POINTS FOR CONSIDERATION AND DISCUSSION

MOTIVATION:

IT HAS BEEN PROVEN THAT EFFECTIVE REPLACEMENT OF ILLICIT OPIUM
PRODUCTION CANNOT BE ACHIEVED WITHOUT THE NECESSARY
ACCOMPANIMENT OF COMMUNITY DEVELOPMENT, HEALTH TREATMENT,
VOCATIONAL REHABILITATION, AND EDUCATION. THIS MEANS THAT
IN PRACTICE SUCH PROGRAMMES HAVE A STRONG ASPECT OF
INTEGRATED RURAL DEVELOPMENT.

ON THE OTHER HAND, IT HAS ALSO BECOME CLEAR THAT RURAL
DEVELOPMENT IN OPIUM GROWING AREAS CANNOT BE ACHIEVED
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AS LONG AS THE POPULATION IS DEPENDENT ON ILLICIT OPIUM
PRODUCTION FOR MEDICINE, AS A SOURCE OF ADDICTION, OR AS A
SOURCE OF INCOME.
RURAL DEVELOPMENT AND OPIUM REPLACEMENT THEREFORE HAVE TO
GO HAND IN HAND.

FURTHERMORE, SOME OF UNFDAC'S CROP REPLACEMENT PROGRAMMES
HAVE REACHED THE STAGE, OR WILL REACH THE STAGE, WHERE THE
RESULTS OF ITS PILOT PROJECTS WILL HAVE TO BE APPLIED ON
A MUCH WIDER SCALE. THIS WILL REQUIRE AN ORGANIZATION AND
FUNDS FAR IN EXCESS OF PRESENT RESOURCES AVAILABLE TO
UNFDAC.

THESE CONSIDERATIONS MAKE IT DESIRABLE TO SET UP A GROUP
OR CONSORTIUM CONSISTING OF THE PRINCIPAL ORGANIZATIONS AND
NATIONS PROVIDING FINANCE AND AID TO THE MAIN OPIUM
PRODUCING COUNTRIES: AFGHANISTAN, PAKISTAN, BURMA, LAOS,
THAILAND.

CO-OPERATION BETWEEN UNDP AND UNFDAC

A CLOSER CO-OPERATION BETWEEN UNDP AND UNFDAC SEEMS

DESIRABLE FOR PROJECTS AS MENTIONED ABOVE WHICH HAVE THE DUAL PURPOSE OF RURAL DEVELOPMENT AND OPIUM REPLACEMENT. AT THE SAME TIME SUCH CO-OPERATION COULD FORM THE NUCLEUS FOR A WIDER GROUP AS MENTIONED.

THE FOLLOWING POINTS DESERVE CONSIDERATION:

1. THE TWO ORGANIZATIONS, UNDP AND UNFDC, SHOULD MAINTAIN THEIR SEPARATE ENTITY, ORGANIZATION AND FINANCES, BECAUSE THEY HAVE A CONSIDERABLE NUMBER OF PROJECTS, UNDP IN THE DEVELOPMENT FIELD, AND UNFDC IN THE FIELD OF DRUG ABUSE CONTROL, WHICH ARE NOT APPROPRIATE FOR CO-OPERATION. THE TWO ORGANIZATIONS CAN AND SHOULD, HOWEVER, START TO CO-OPERATE MUCH MORE CLOSELY ON PROGRAMMES HAVING THE DOUBLE PURPOSE OF LIMITED OFFICIAL USE

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INTEGRATED RURAL DEVELOPMENT AND REDUCTION OF OPIUM PRODUCTION IN THE PRINCIPAL OPIUM PRODUCING COUNTRIES OF SOUTH AND SOUTH EAST ASIA. IT IS OF COURSE CLEAR THAT OF THE TWO ORGANIZATIONS UNDP POSSESSES FAR WIDER FUNDS, PERSONNEL AND EXPERTISE IN THE FIELD OF GENERAL DEVELOPMENT, AND SHOULD THEREFORE REMAIN RESPONSIBLE FOR OVERALL DEVELOPMENT PLANNING, AND SHOULD BE THE LEADING OR CO-ORDINATING BODY.

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2. UNFDAC, ON THE OTHER HAND, HAS SPECIFIC EXPERTISE AND PROGRAMMES ON DIFFERENT ASPECTS OF DRUG ABUSE CONTROL. IT ALSO BEARS THE RESPONSIBILITY FOR PROGRAMMING AND FINANCING UN PROJECTS IN THIS FIELD, AND AS SUCH CARRIES OUT PART OF THE HEAVY RESPONSIBILITY OF THE UN TOWARD THE WORLD COMMUNITY IN THE FIGHT AGAINST ILLICIT DRUGS. SINCE THE FUND-FINANCED CROP REPLACEMENT PROGRAMMES ARE MORE AND MORE TAKING ON AN ELEMENT OF DEVELOPMENT, THESE PROGRAMMES SHOULD BE CARRIED OUT IN CLOSE CO-OPERATION AND CO-ORDINATION WITH, AND WITH SUPPORT OF UNDP AS THE MAIN BODY RESPONSIBLE FOR OVERALL DEVELOPMENT.

3. CONTRIBUTIONS FOR THE PRIMARY PURPOSE OF OPIUM SUBSTITUTION WILL CONTINUE TO BE CHANNELLED TO UNFDAC, LIMITED OFFICIAL USE

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IN ORDER TO GUARANTEE TO THE DONORS THAT THEY WILL BE USED FOR THE SPECIFIC PURPOSE OF DRUG ERADICATION, COMBINED WITH DEVELOPMENT AID.

4. UNFDAC SHOULD ALSO CONTINUE IN ITS ROLE OF A CATALYST, IN CLOSE CONSULTATION WITH UNDP, ITS EFFORTS TO CONSTRUCT A WIDER CONSORTIUM FOR THE PURPOSE OF ATTRACTING THE NECESSARY SUPPORT FOR EXTENSION OF OPIUM REPLACEMENT PROGRAMMES.

5. THE RESREPS OF UNDP, AS LEADING PARTNER IN THE UN SYSTEM, SHOULD ACT AS CO-ORDINATING AGENT AT THE COUNTRY LEVEL IN THE RECEIVING COUNTRIES.

6. UNDP RESREPS SHOULD REPRESENT UNFDAC AT THE COUNTRY LEVEL, CONSULT UNFDAC DURING THE COUNTRY PROGRAMMING EXERCISE, INFORM UNFDAC OF PROPOSED ACTIVITIES AT THE COUNTRY LEVEL, AND SEEK TO INFLUENCE THESE TO TAKE ACCOUNT OF NARCOTICS CONTROL CONSIDERATIONS.

A CONSORTIUM

(THIS WORD IS USED PROVISIONALLY UNTIL A BETTER ONE CAN BE FOUND)

SOME POINTS THAT DESERVE CONSIDERATION IN THIS RESPECT ARE:

MEMBERSHIP

THE CONSORTIUM OR GROUP TO BE FORMED SHOULD ENCOMPASS AS PROSPECTIVE DONOR MEMBERS THE MAIN ORGANIZATIONS AND COUNTRIES PROVIDING FINANCE OR AID TO THE OPIUM PRODUCING COUNTRIES IN SOUTH AND SOUTH EAST ASIA. PRIMARILY INCLUDED SHOULD BE: UNDP, WORLD BANK, IFAD, ILO, FAO. SUPPORT SHOULD FURTHERMORE BE SECURED FROM REGIONAL ORGANIZATIONS SUCH AS ESCAP LIMITED OFFICIAL USE

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AND ASEAN.

RECEIVING COUNTRIES SHOULD BE THE PRINCIPAL COUNTRIES IN SOUTH AND SOUTH EAST ASIA PRODUCING OPIUM POPPY: AFGHANISTAN, PAKISTAN, BURMA, THAILAND AND LAOS, POSSIBLY ALSO NEPAL AND VIETNAM.

QUESTION: WOULD IT BE BETTER TO CREATE ONE OVERALL CONSORTIUM OR TWO CONSORTIA FOR THE REGIONAL SUB-AREAS:

- 1) AFGHANISTAN PAKISTAN, NEPAL, AND
- 2) THE GOLDEN TRIANGLE: BURMA, THAILAND, LAOS AND POSSIBLY VIETNAM?

THE OBJECTIVES OF THE CONSORTIUM WILL REQUIRE A CAREFUL DEFINITION. THE TWO MAIN AND INTER-CONNECTED OBJECTIVES SHOULD BE INTEGRATED RURAL DEVELOPMENT AND REDUCTION OF OPIUM POPPY PRODUCTION. AN APPROPRIATE NAME MIGHT BE "TECHNICAL AND FINANCIAL ASSISTANCE FOR INTEGRATED RURAL DEVELOPMENT AND OPIUM ERADICATION IN SOUTH EAST ASIA".

QUESTION: SHOULD INCREASE OF FOOD PRODUCTION BE MENTIONED AS A THIRD OBJECTIVE?

IN THE PAST CONSORTIA HAVE OFTEN BEEN RESTRICTED TO ONE RECEIVING COUNTRY. THERE SEEMS TO BE NO REASON WHY A CONSORTIUM COULD NOT BE SET UP ON A REGIONAL BASIS FOR A SPECIFIC PURPOSE, LIKE THE MEKONG VALLEY PROJECT.

INITIAL STEPS TOWARDS THE ABOVE PURPOSES

1. A CONSULTANT SHOULD BE APPOINTED JOINTLY BY UNDP AND UNFDAC AS SOON AS POSSIBLE TO MAKE PREPARATIONS FOR A CONSORTIUM. THIS WOULD INCLUDE, IN CLOSE CONSULTATION WITH UNFDAC AND UNDND:

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- SOUNDING OUT THE APPROPRIATE AUTHORITIES OF THE UN ORGANIZATIONS AND COUNTRIES LIKELY TO MANIFEST INTEREST, INCLUDING, BUT NOT EXCLUSIVELY, NORTH AMERICA AND WESTERN EUROPE AND JAPAN;

- COMPILING A "CATALOGUE" OF CROP SUBSTITUTION PLUS DEVELOPMENT PROJECTS FOR WHICH FINANCING WILL, OR IS LIKELY TO, BE REQUIRED.

(NOTE: THIS MIGHT WELL INCLUDE PROJECTS NYW YET DEFINED NOR OPERATIONAL, BUT PROSPECTIVE KVP AS: FOLLOW-UP TO THE UN/THAI PILOT PROJECT, LAOS COMPLEXE DE DEVELOPPEMENT RURAL, FOLLOW-UP TO CROP SUBSTITUTION IN BURMA AND THE WHO HEALTH CARE PROJECT IN BADHAKSHAN, AND THE CROP SUBSTITUTION AND HEALTH CARE FOLLOW-UP IN PAKISTAN);

- SUGGESTING THAT, SAY, A CERTAIN PERCENTAGE OF THE COUNTRY PROGRAMME BE UTILIZED FOR DEVELOPMENT AND DRUG ABUSE CONTROL PURPOSES; THE FINAL DECISION RESTING WITH THE RESPECTIVE GOVERNMENTS.

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2. AN OFFICIAL OF THE FUND SHOULD BE EARMARKED TO WORK IN CLOSE COLLABORATION WITH THE CONSULTANT REFERRED TO IN 1.IABOVE.

3. IT SHOULD BE MADE CLEAR TO FUTURE MEMBERS OF THE CONSORTIUM THAT THE PURPOSE OF THE EXERCISE BEING CARRIED OUT JOINTLY WITH UNDP IS TO ENSURE THAT

A) URGENTLY NEEDED FUNDS ARE PROVIDED ON A MULTI-BI BASIS TO UNFDAC FOR ITS ESSENTIAL PILOT AND OPERATIONAL TASKS IN THE INITIAL STAGES OF CROP SUBSTITUTION PROGRAMMES;

B) FINANCE IS LIKEWISE PROVIDED FOR THE EXTENSION, OR FOLLOW-UP STAGE OF ANY COUNTRY-WIDE CROP SUBSTITUTION SCHEME, IN WHICH LIMITED OFFICIAL USE

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STAGE UNFDAC SHOULD PHASE OUT AND RESPONSIBILITY BE TAKEN OVER BY THE NATIONAL GOVERNMENT, WITH THE SUPPORT OF THE CONSORTIUM.

4. COMMENT: MISSION BELIEVES EFFORTS TO DEVELOP UNFDAC/ UNDP RELATIONSHIP ARE TIMELY AND THE GENERAL THRUST OF THE UNFDAC TALKING PAPER IS IN APPROPRIATE DIRECTION. THE COOPERATION ENVISAGED COULD HAVE AVOIDED SEVERAL PROJECT PROBLEMS IN THE PAST AND MAY WELL CONTRIBUTE TO MORE EFFICIENT AND PRODUCTIVE PERFORMANCE IN THE FUTURE. UNFDAC WILL HAVE TO REMAIN ALERT TO MAINTAIN ITS SPECIAL IDENTITY, BUT LEADERSHIP APPEARS AWARE OF THIS NECESSITY. QUESTION OF POSSIBLE INCLUSION OF VIETNAM IN CONSORTIUM APPROACH FOR SE ASIA MAY RAISE QUESTIONS UPON WHICH DEPARTMENT MAY WISH TO EXPRESS VIEWS. END COMMENT.SORENSEN

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
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Current Classification: UNCLASSIFIED
Concepts: FUND ALLOTMENT, DRUG CONTROL, DRUG ABUSE, PROGRAMS (PROJECTS)
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Copy: SINGLE
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Decaption Note:
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Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Executive Order: N/A
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Original Handling Restrictions: n/a
Original Previous Classification: n/a
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Reference: n/a
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Review Action: RELEASED, APPROVED
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Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/0730f96d-c288-dd11-92da-001cc4696bcc
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